

Prisoner Reentry in Rhode Island

National Governors' Association
Prisoner Reentry State Policy Academy

May 6-7, 2004

The Hotel Marlowe
Cambridge, MA



**Rhode Island Department
of Corrections**

Maps provided by:



funded through the Reentry Mapping Network: "This research is based upon work supported by the Urban Institute under subgrant No. 07473-000-00-PP-01 through funds provided by the Annie E. Casey Foundation, under conditions of grant No. 202.1009. We thank them for their support but acknowledge that the findings and conclusions presented in this report are those of the author(s) alone, and do not necessarily reflect the opinions of the Urban Institute and the Annie E. Casey Foundation."



PRISONER REENTRY IN RHODE ISLAND

Purpose

- Break the cycle of incarceration of offenders by strategic dedication of targeted social services, life skills training and appropriate supervision.
- Improve public safety by reducing recidivism rates of returning offenders.
- Long term reduction of criminal justice and correctional costs.





PRISONER REENTRY IN RHODE ISLAND

Related Initiatives & Participating Agencies

- National Governor's Association (NGA)
 - Reentry Policy Academy
- National Institute of Corrections & Abt Associates
 - Transition from Prison to Community Initiative (TPCI)
- U.S. Dept. of Justice, Office of Justice Programs
 - Serious and Violent Offender Reentry Initiative (SVORI)
 - COMPASS program

Participating State Agencies

Department of Corrections

Department of Labor & Training

Department of Human Services

Department of Mental Health, Retardation & Hospitals

Department of Children, Youth & Families





PRISONER REENTRY IN RHODE ISLAND

Contributing Partners

Community Agencies

- Family Life Center (FLC)
- The Providence Plan (Reentry Mapping Network)
- Urban League of Rhode Island
- Community College Of Rhode Island
- Miriam Hospital
- Roger Williams Law School
- Family Court
- Providence Police Department
- University Of Rhode Island
- Parenting Information Network
- Brown University
- Samaritans
- Project Aids
- Providence Family Learning Center
- Amos House
- Coalition For The Homeless

RIDOC Transitional Services

- Project Bridge
- Comprehensive Community Action Program
- Women In Transition
- DOC Special Education
- Providence Center
- Phoenix House
- Spectrum
- CODAC
- Amer-I-Can
- Fellowship Health Resources

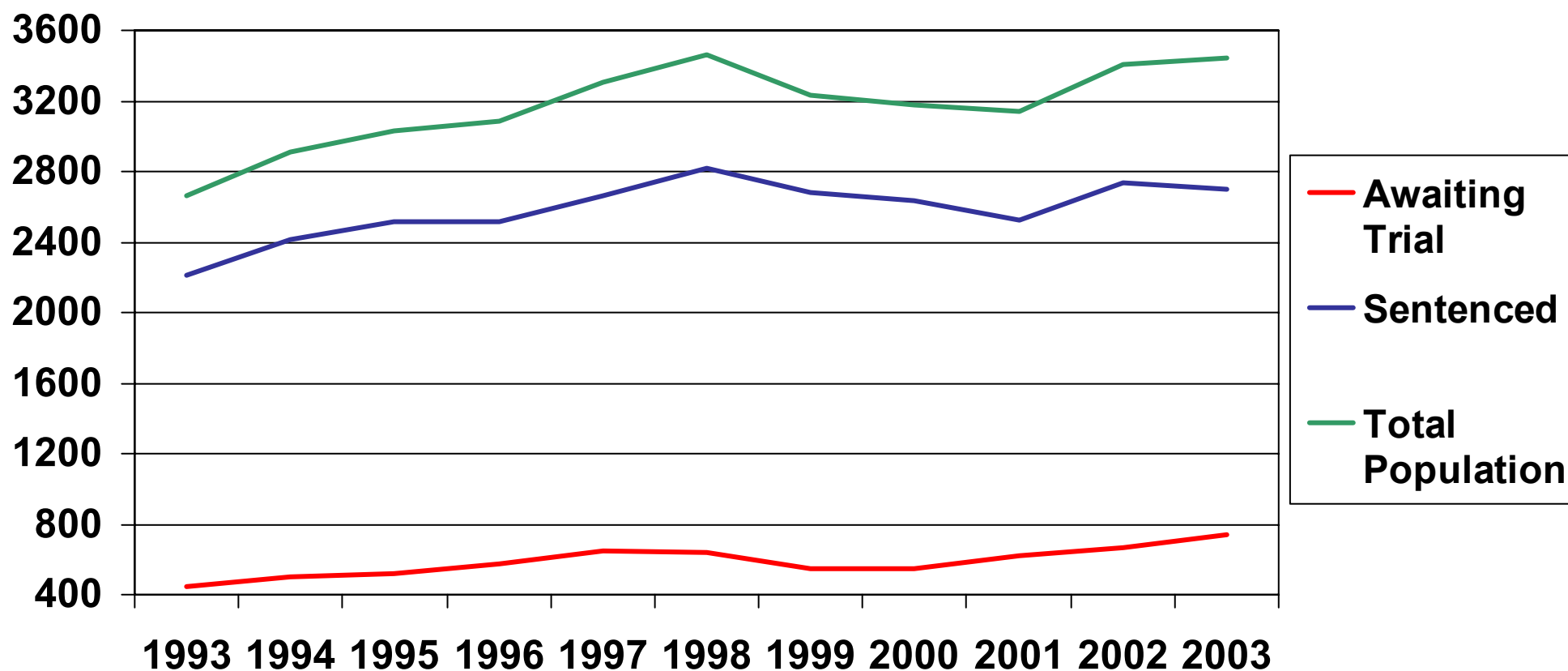




PRISONER REENTRY IN RHODE ISLAND

Historical Incarceration and Release Trends

**Rhode Island Adult Correctional Institutions
Total Population (Awaiting Trial and Sentenced)
CY 1993-2003**



All figures excludes Immigration and Other Holds

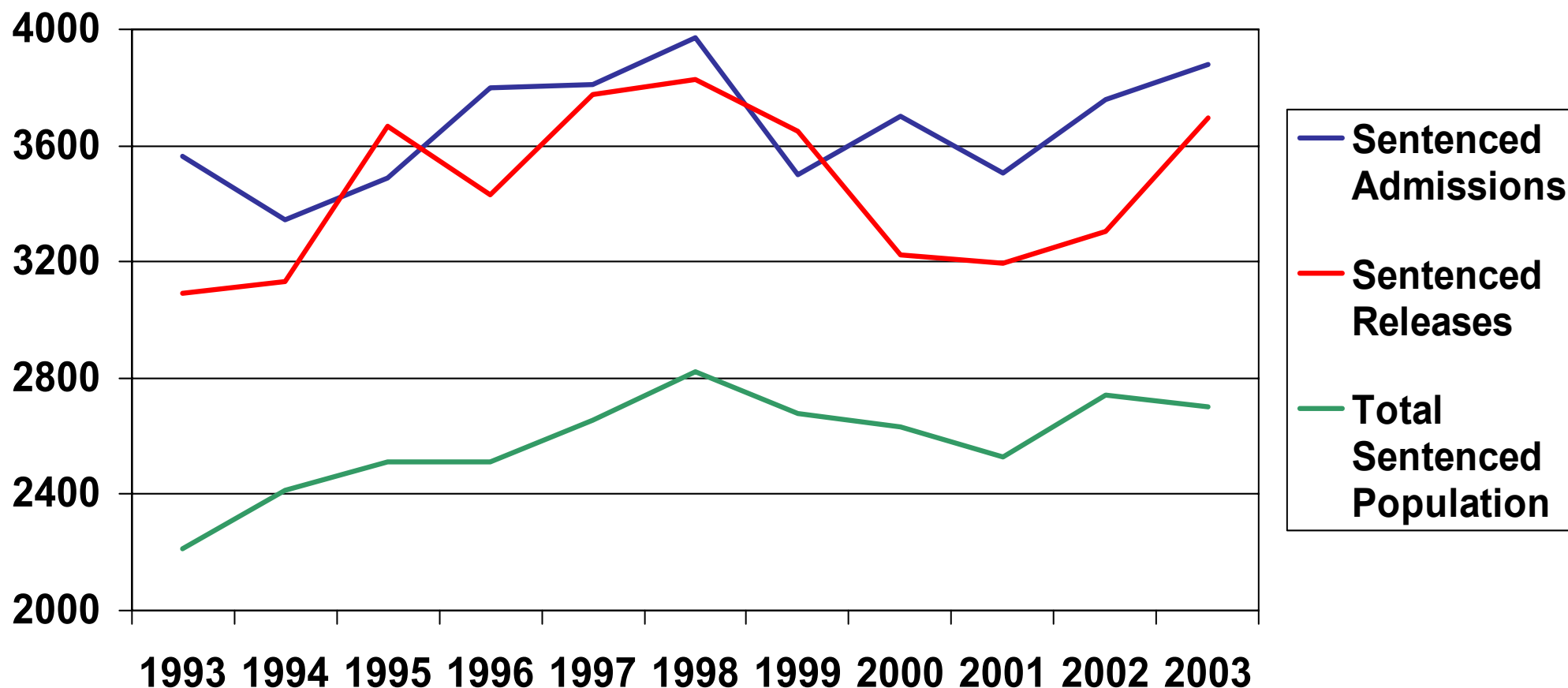




PRISONER REENTRY IN RHODE ISLAND

Historical Incarceration and Release Trends

**Rhode Island Prison Population, Admissions and Releases,
CY 1993-2003**



Data represents sentenced population only.





PRISON REENTRY IN RHODE ISLAND

Factors Affecting Prison Population Growth

Increases in Prison Population:

1.) Increase in Drug Law Violators

- On 12/31/93, 357 in prison population
- On 12/31/03, 545 in prison population

2.) Increase in Violent Offenders

- On 12/31/93, 1,135 in prison population
- On 12/31/03, 1,349 in prison population

3.) Increase in Offenders Sentenced to Less than 6 Months (not parole eligible)

- 2302 admitted in FY98 (66% of total admissions)
- 2546 admitted in FY03 (69% of total admissions)

4.) Percentage of Parole Violators recommitted due to acquiring new charges has increased while those recommitted on technical violations has decreased

- New Crime Violations:
 - 9.6% of total violations in FY93
 - 31.5% of total violations in FY03
- Technical Violations decreased from 90.4% of total violations in FY93 to 68.5% in FY03

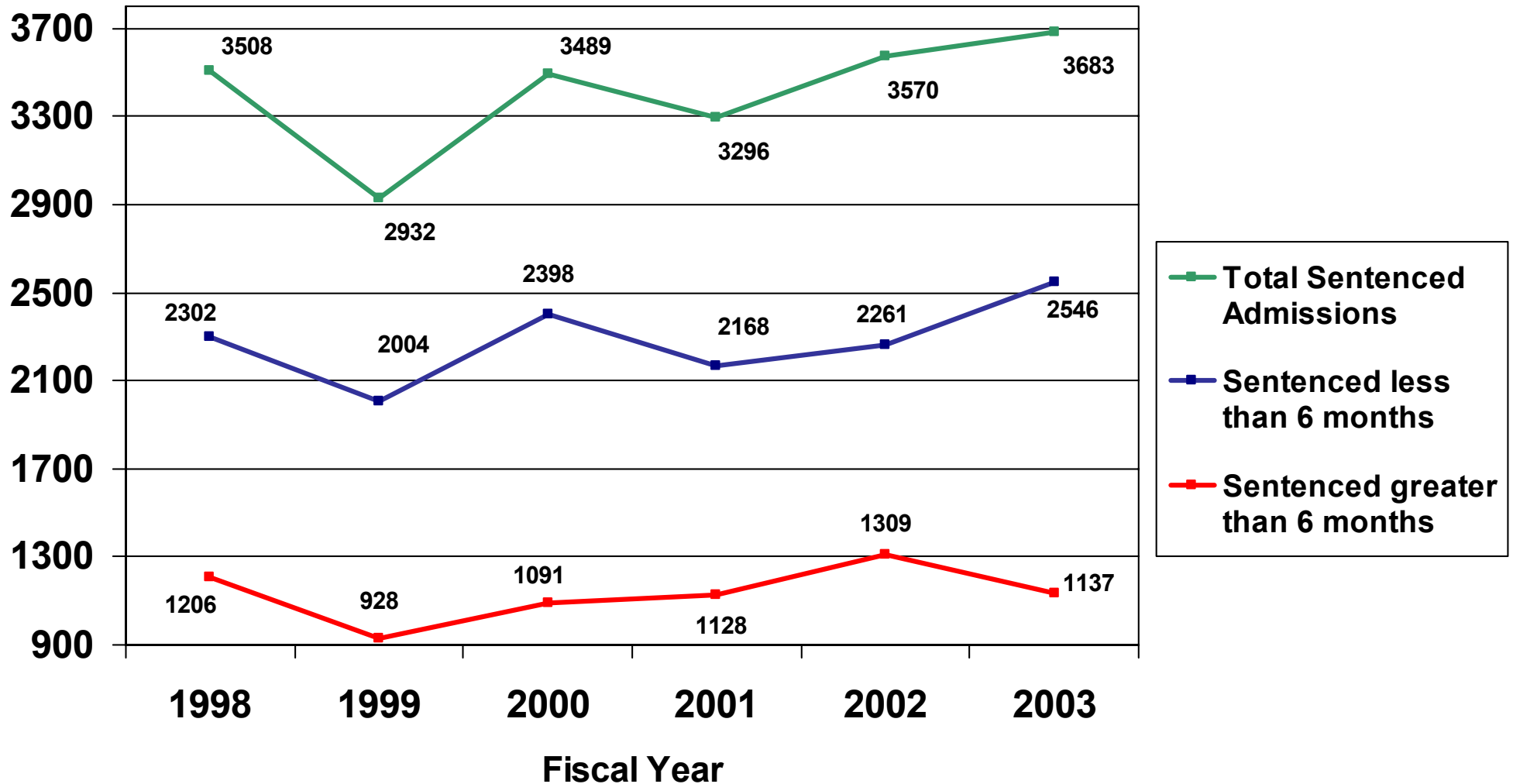




PRISONER REENTRY IN RHODE ISLAND

Increased Admissions to Prison

Admissions by Sentence Length

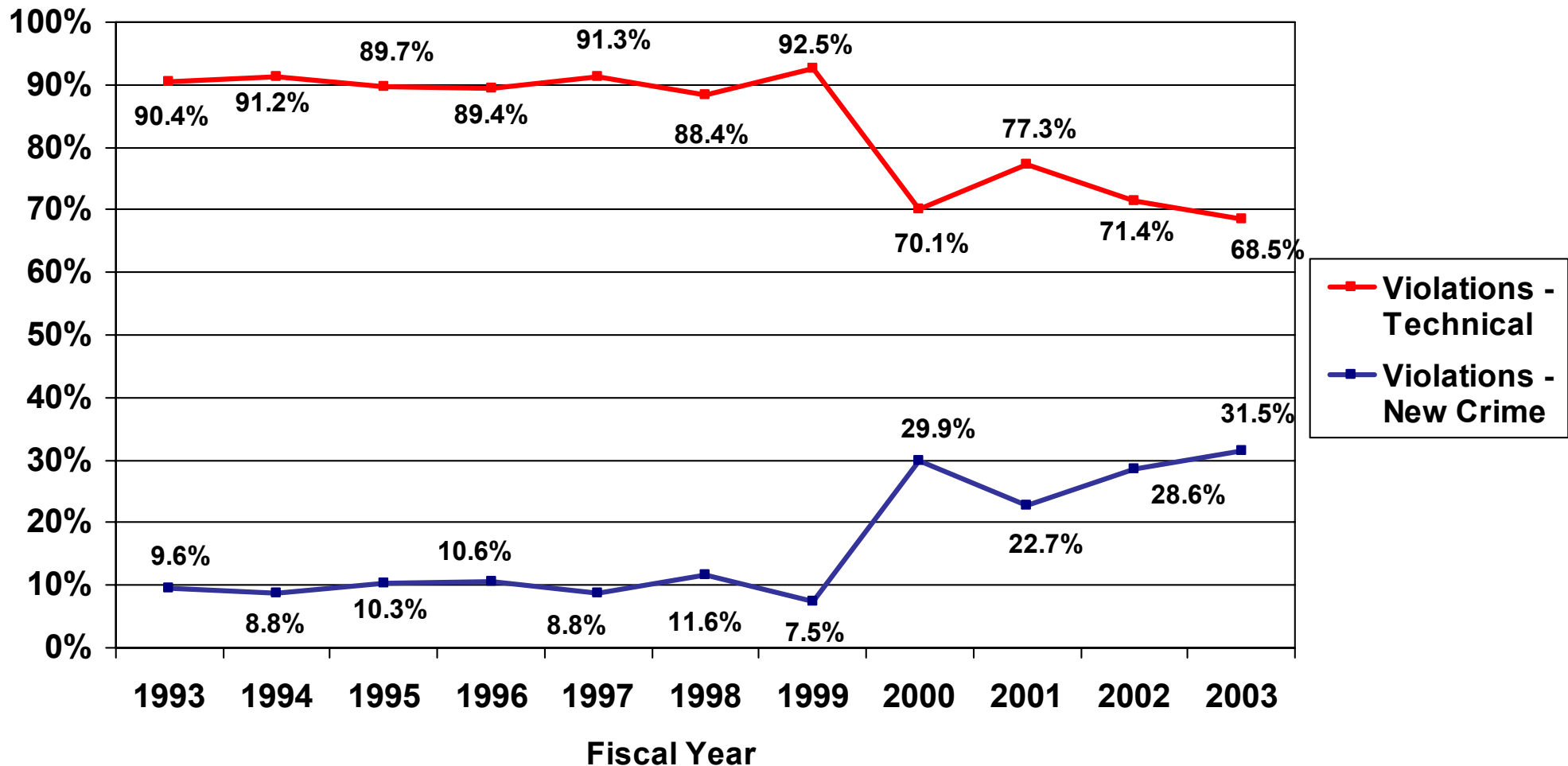




PRISONER REENTRY IN RHODE ISLAND

Admissions to Prison

Parole Violations (New Crime and Technical) as Percent of Total Violations, FY1993 - 2003





PRISONER REENTRY IN RHODE ISLAND

Factors Affecting Prison Population Growth

Increased Lengths of Sentence

- Increase in Sentences Received for Weapons Offenses (males >6 months)
 - In FY98 average sentence 25.4 months
 - In FY03 average sentence 32.7 months (a 29% increase)

Parole Practices

- The Parole grant rate has remained rather consistent from CY93 to CY03 (approx. 33%)
 - ranging from 29% in CY96 to 36% in CY02.
- In CY93 628 parole releases represented 20.3% of total sentenced releases
 - 461 or 12.5% in CY03
 - Total parole releases decreased by 27% from CY93 to CY03
- The Parole Board will oftentimes grant parole to an individual and then set a release date for sometime in the future (parole being conditional on completion of some condition)
 - Offenders may not be released if they do not comply with the conditions set when parole was granted

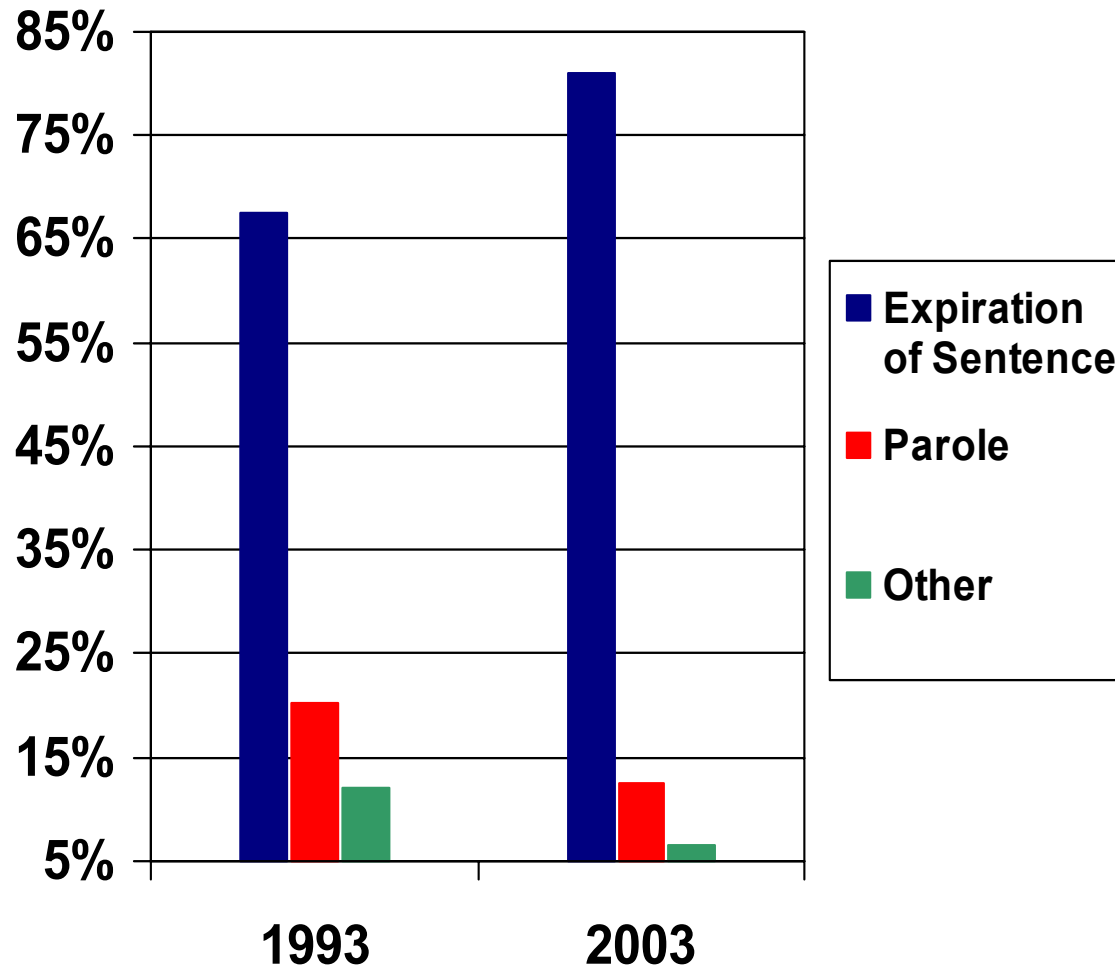




PRISONER REENTRY IN RHODE ISLAND

How Rhode Island Prisoners are Released

Types of Releases as Percent of Total Releases



- Percent of offenders expiring a sentence has increased (68% to 81%)

- Percent of offenders released on parole has decreased (21% down to 12.5%)

Of all Sentenced Releases in a 1-year period, anywhere from 33-44% are parole eligible, therefore, 56-67% are not eligible for parole, these inmates represent those sentenced to 6 months or less.





PRISONER REENTRY IN RHODE ISLAND

Profile of Prisoners Released in FY 2003

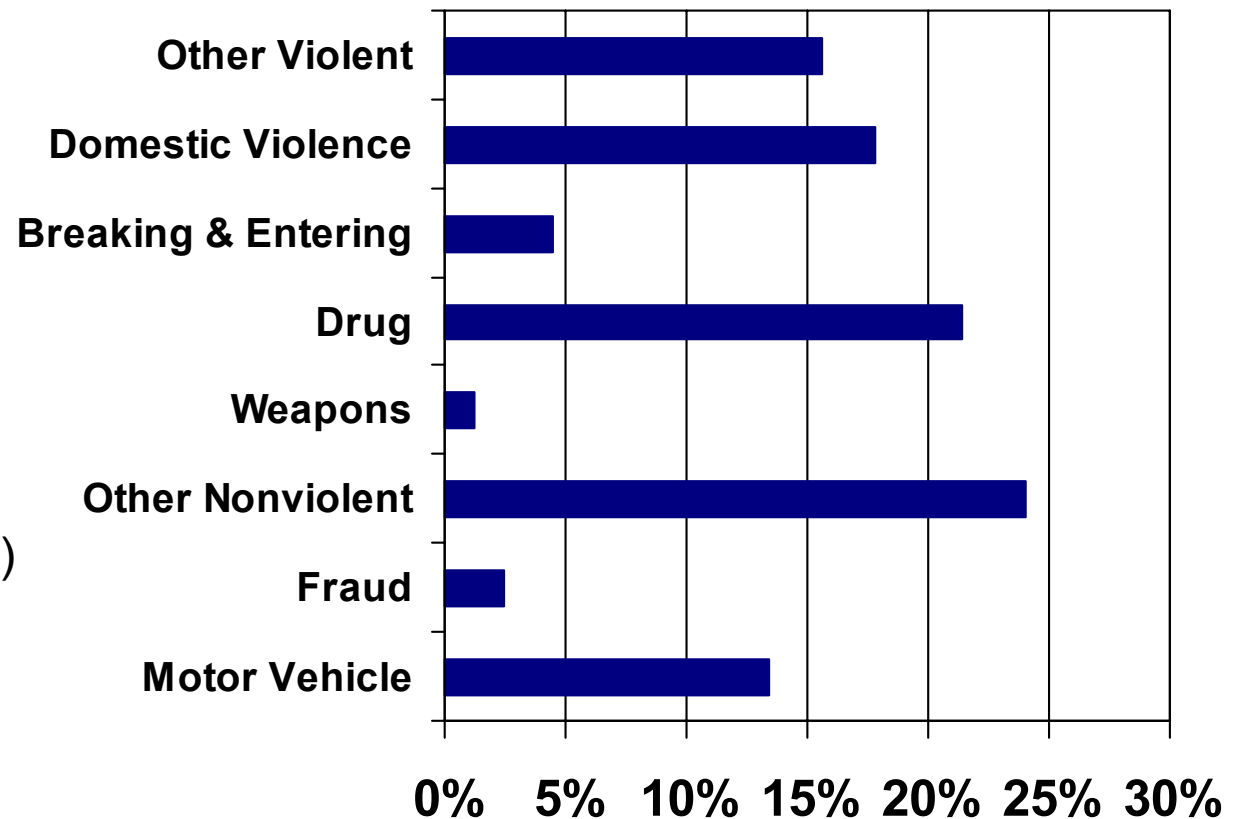
- Majority was male (88.4%) and white (55.4%)

- Average age was 32 years

Average length of time served:

- *To Expiration of Sentence* – 11.6 months (median =6.0 mo.)
- *To Parole* – 3.85 years (median =2 yrs.)

Share of Rhode Island Prisoners Released in FY03



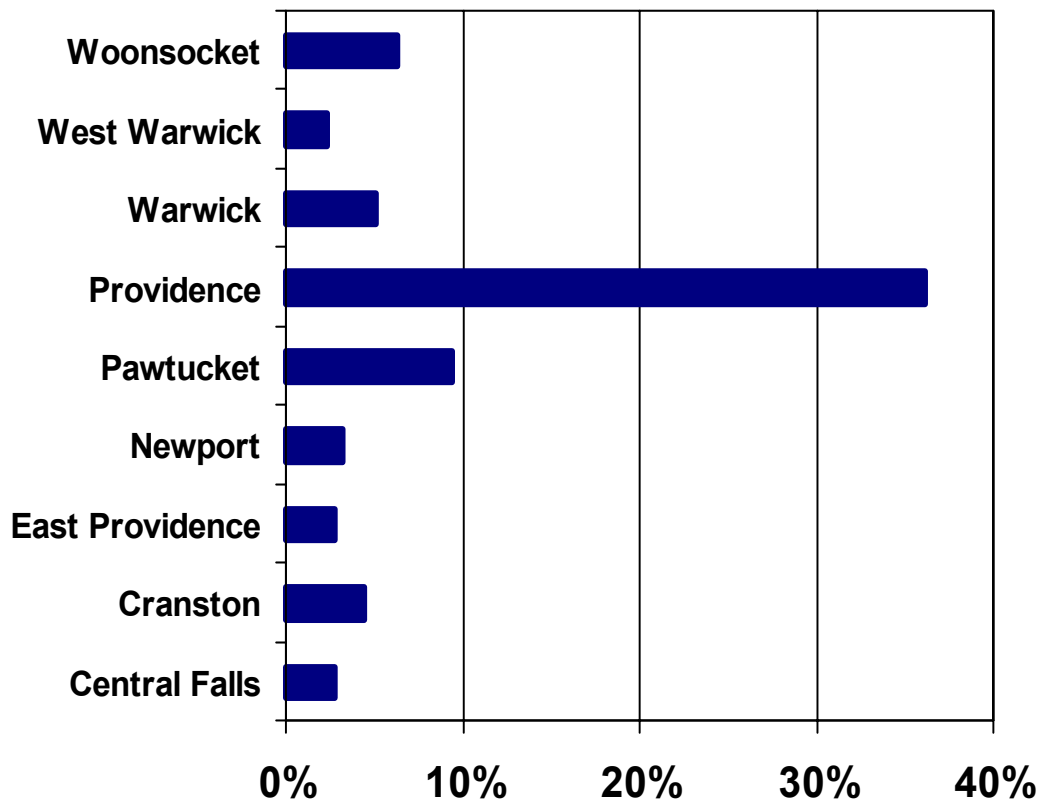


PRISONER REENTRY IN RHODE ISLAND

Geographic Distribution of Released Prisoners

Geographic Distribution of Released Prisoners FY03

(based upon last known address)



Offenders with incomplete addresses are excluded from analysis for these figures

- Total Releases in Rhode Island = 3,550
- The 9 communities to the left are the last known address of 72% of released prisoners in FY03.
- Providence is home to more than 36% of releases (n=1,282)
- 69% of all offenders with a last known address in Providence are from 4 zip codes in Providence:
 - 02905, 02907, 02908, 02909





PRISONER REENTRY IN RHODE ISLAND

High Concentration Communities

	Number of Returning Prisoners	% of All Prisoner Releases	Proportion of all Prisoner Releases
Total Providence	1,282	36%	1 in 3
Community	Number of Returning Prisoners	% of All Returning Prisoners to Providence	Proportion of All Returning Prisoners to Providence
02905	191	15%	1 in 7
02907	238	19%	1 in 5
02908	176	14%	1 in 7
02909	277	22%	1 in 5
All Other Prov. Zip Codes	255	20%	1 in 5

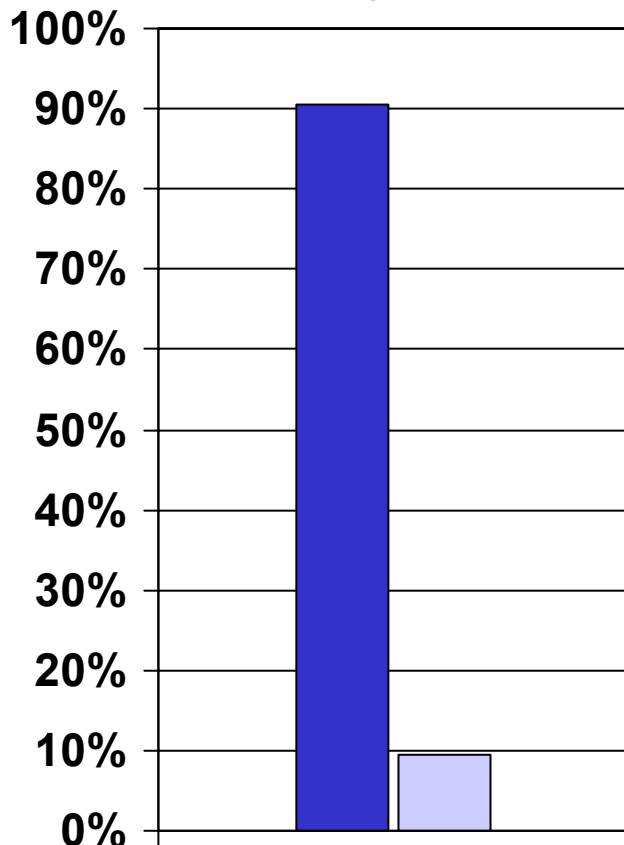




PRISONER REENTRY IN RHODE ISLAND

Life on the Outside: Supervision

Offenders Expiring a Sentence: Probation vs. No Probation Following Release



■ Exp of Sent with Probation
■ Exp of Sent with No Probation

- 2,990 offenders left prison in 2003 by expiring a sentence
 - 2,691 or 90% had probation supervision to follow release
- An additional 461 offenders left prison under parole supervision

Parole Caseloads include:

9 Generic; avg. 42 cases

Est. 2001: 1 Sex Offender/Special needs; avg. 16 cases

Est. 2001: 1 Sex Offender Electronic Monitoring; avg. 15 cases

Est. 1992: 3 Electronic Monitoring; avg. 27

Probation Caseloads include:

36 Generic; avg. 275 cases

Est. 1994: 4 Domestic Violence-Intensive; avg. 67 cases

Est. 1994: 8 Domestic Violence-Non-Intensive; avg. 108 cases

Est. 1998: 9 Sex Offender; avg. 55 cases

Est. 2000: 2 Providence Safe Streets; avg. 51 cases

Est. 2000: 1 Drug Court; avg. 59 cases

Police / Probation partnerships which began in 2000 with Safe Streets are expanding yearly and are currently underway in **10 communities**



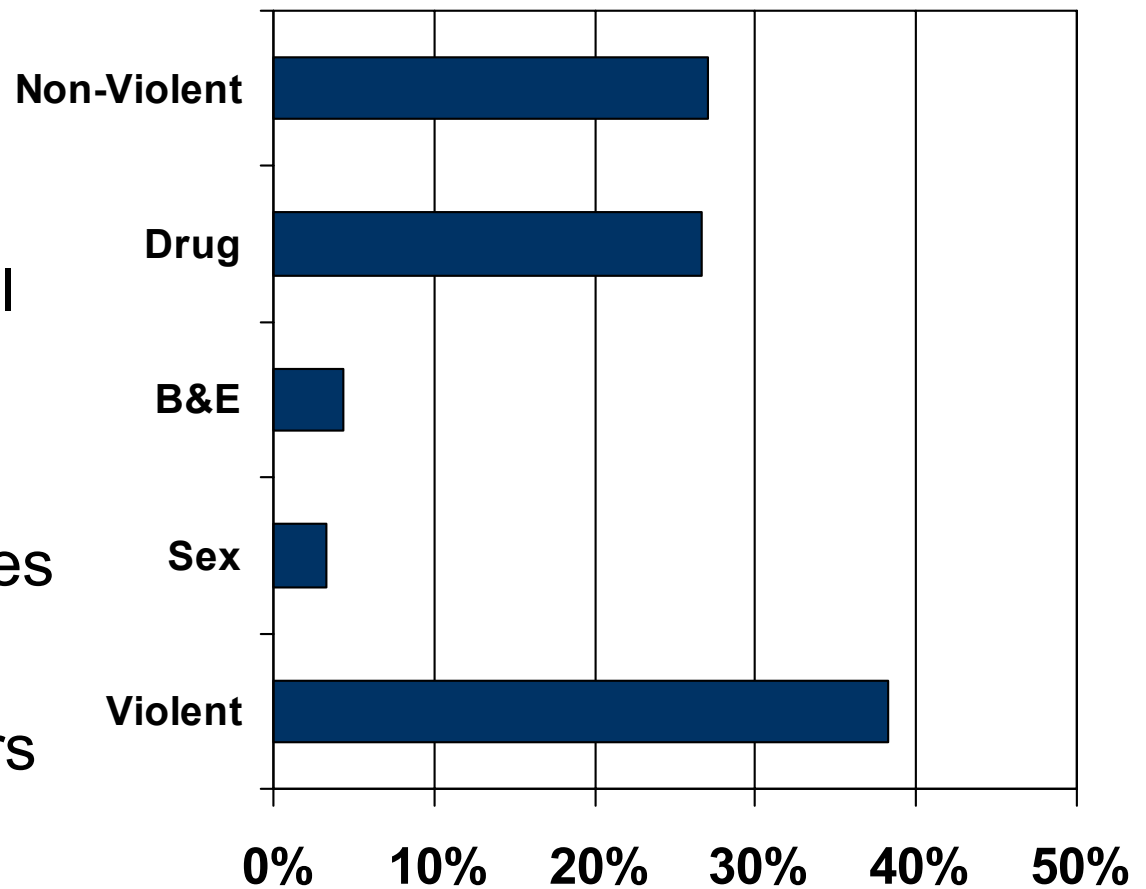


PRISONER REENTRY IN RHODE ISLAND

RI Probationers & Parolees Living in RI

- 20,688 Rhode Island offenders living on the Streets of Rhode Island
- 82% male
 - 1 in 22 adult males in RI under P&P supervision
- 18% female
- 33% are between the ages of 20–29 years old
- 31% between 30-39 years old

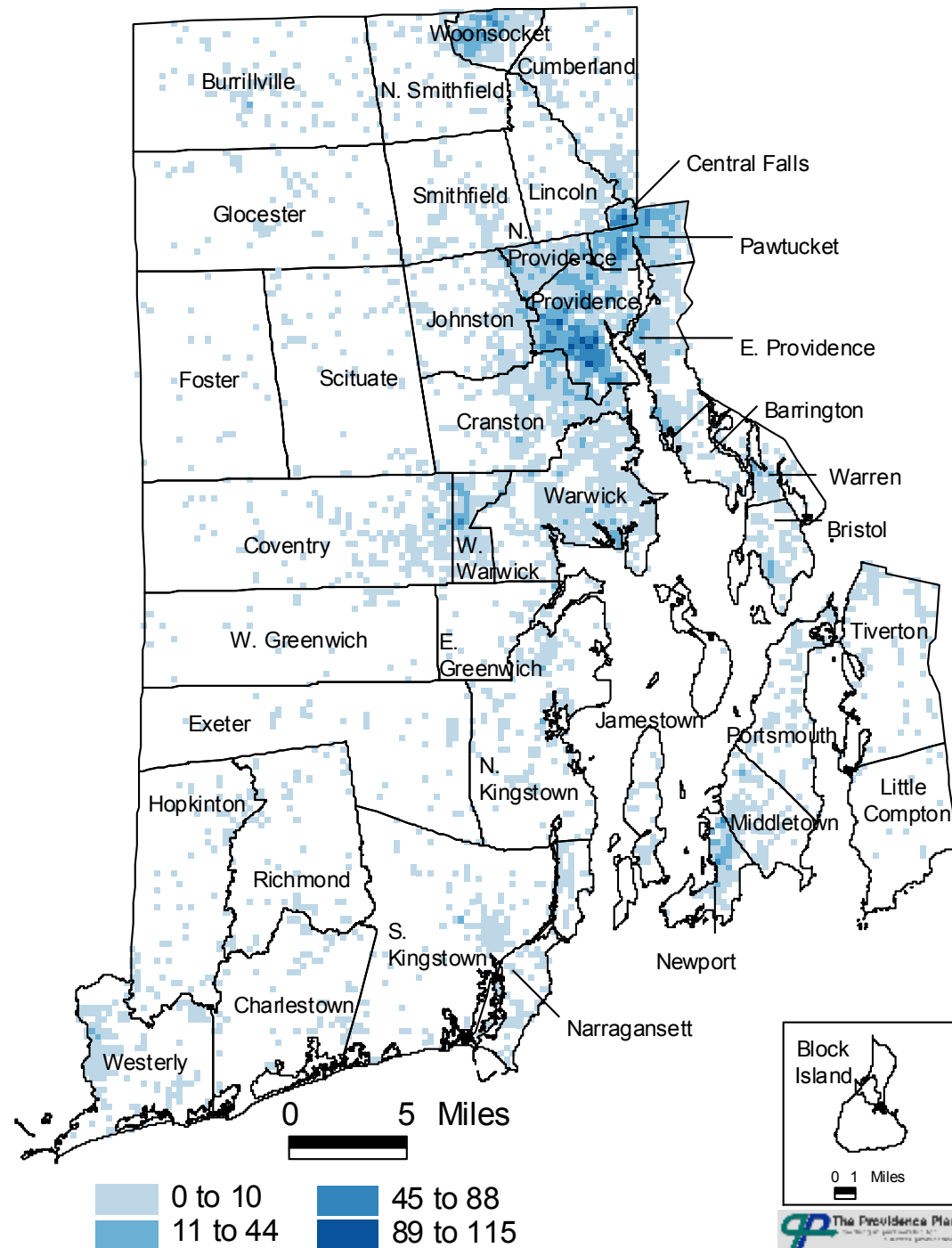
Offense Type of RI P&P Offenders living in RI



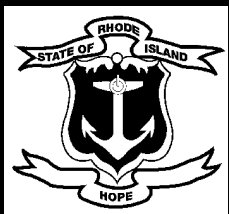
Offense type based upon most serious crime



Distribution of Offenders on Probation and Parole in Rhode Island *(as of 10-02-03)*



Represents individuals located in 1/4 square mile areas throughout the state

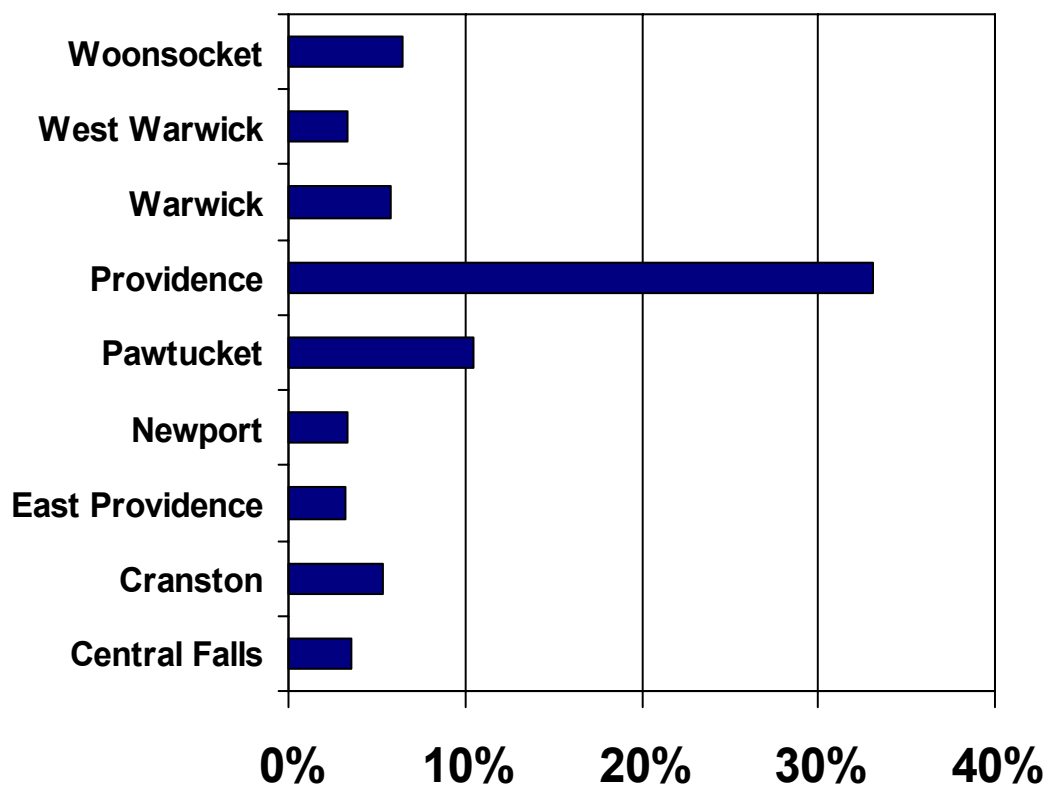


PRISONER REENTRY IN RHODE ISLAND

Geographic Distribution of Offenders under Probation & Parole Supervision

Geographic Distribution of P&P Offenders Jan-04

(based upon last known address)



Offenders with incomplete addresses are excluded from analysis for these figures

- The 9 communities to the left are the last known address of 75% of Probationers & Parolees as of Jan-04.
- Providence is home to more than 33% of all Probationers and Parolees (n=6,846)





PRISONER REENTRY IN RHODE ISLAND

Concentration P&P Offenders in Top 9 Communities

HIGH CONCENTRATION COMMUNITIES

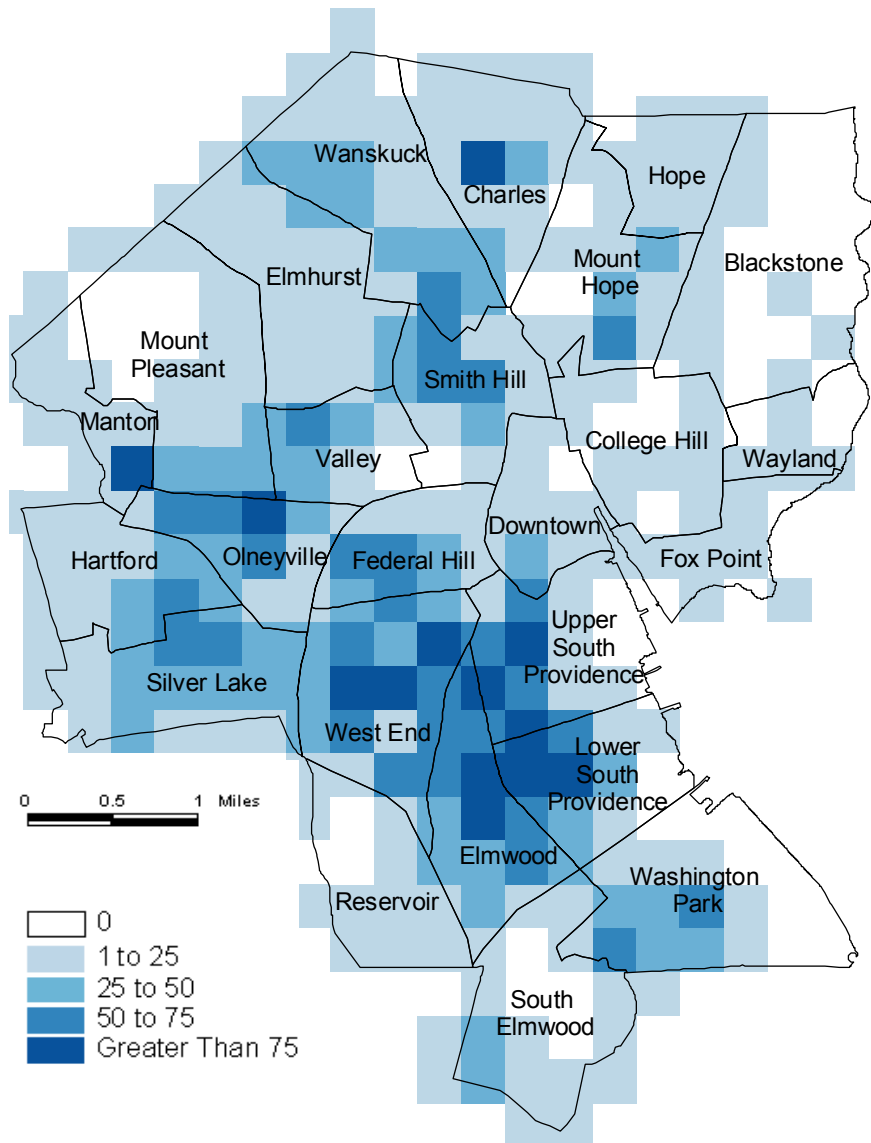
Community	Number of P&P Offenders	Rate per 1,000 Residents	Number per Square Mile
Providence	6846	53	378
Pawtucket	2172	40	247
Woonsocket	1354	42	171
Warwick	1207	18	35
Cranston	1112	18	39
Central Falls	746	56	622
West Warwick	689	30	83
Newport	687	32	89
East Providence	666	17	50





PRISONER REENTRY IN RHODE ISLAND

Providence Probationers & Parolees



Represents Probation & Parole offenders located in 1/4 square mile areas throughout Providence as of 10-02-03

- Total Probationers & Parolees in Providence = 6,846
 - 1 in 19 adults
 - 1 in 11 adult males
- 71% of all offenders with a last known address in Providence are from 4 zip codes in Providence:
 - 02905, 02907, 02908, 02909 (786 or 12% of offenders in Providence were missing zip code data)

High Concentration Zip Codes

02905 – 1 in 12 adult males

02907 – 1 in 7 adult males

02908 – 1 in 15 adult males

02909 – 1 in 11 adult males

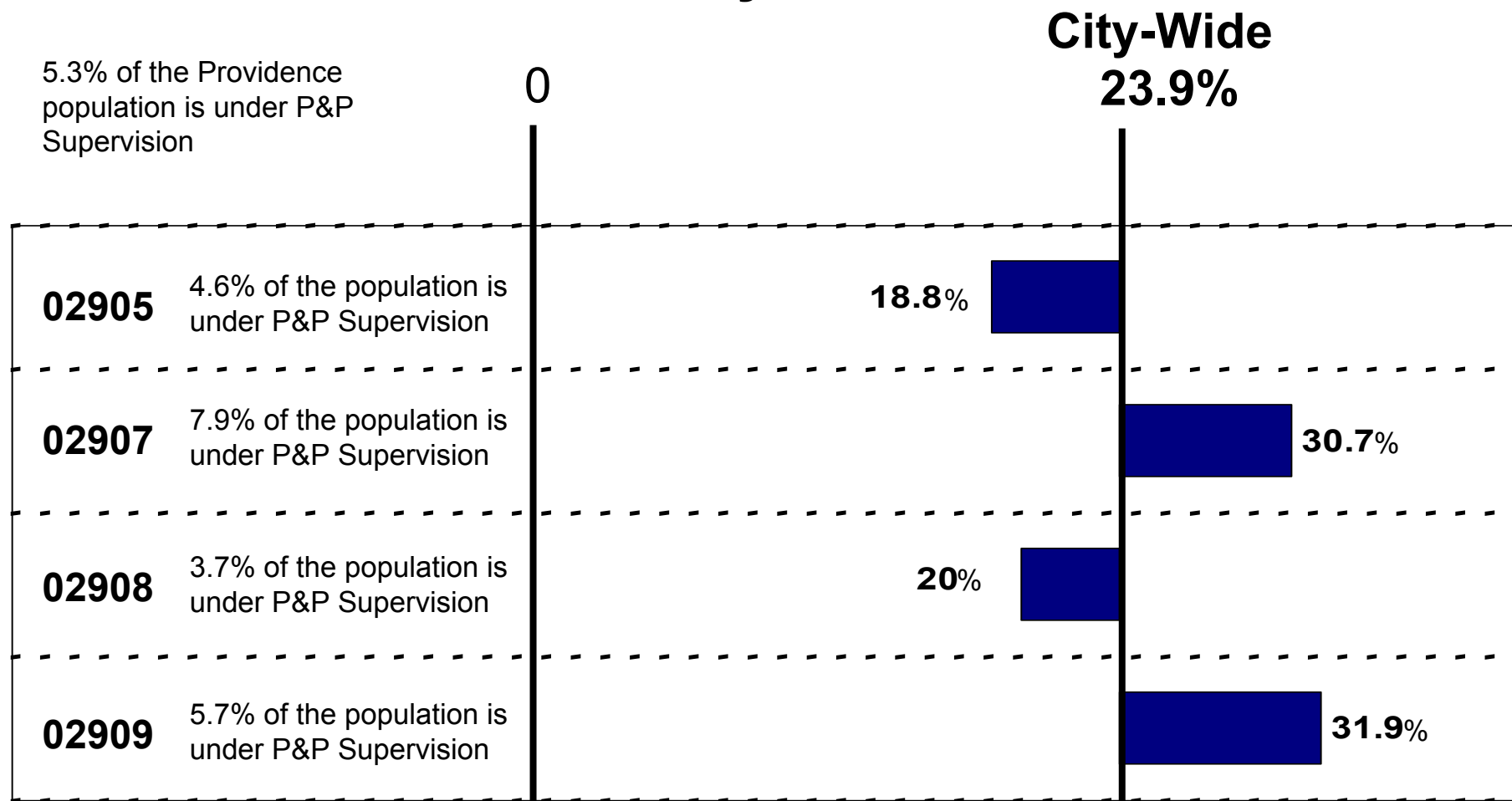




PRISONER REENTRY IN RHODE ISLAND

Prisoner Reentry in Providence Communities

Providence Communities Compared to City-Wide Mean: Families Below the Poverty Level



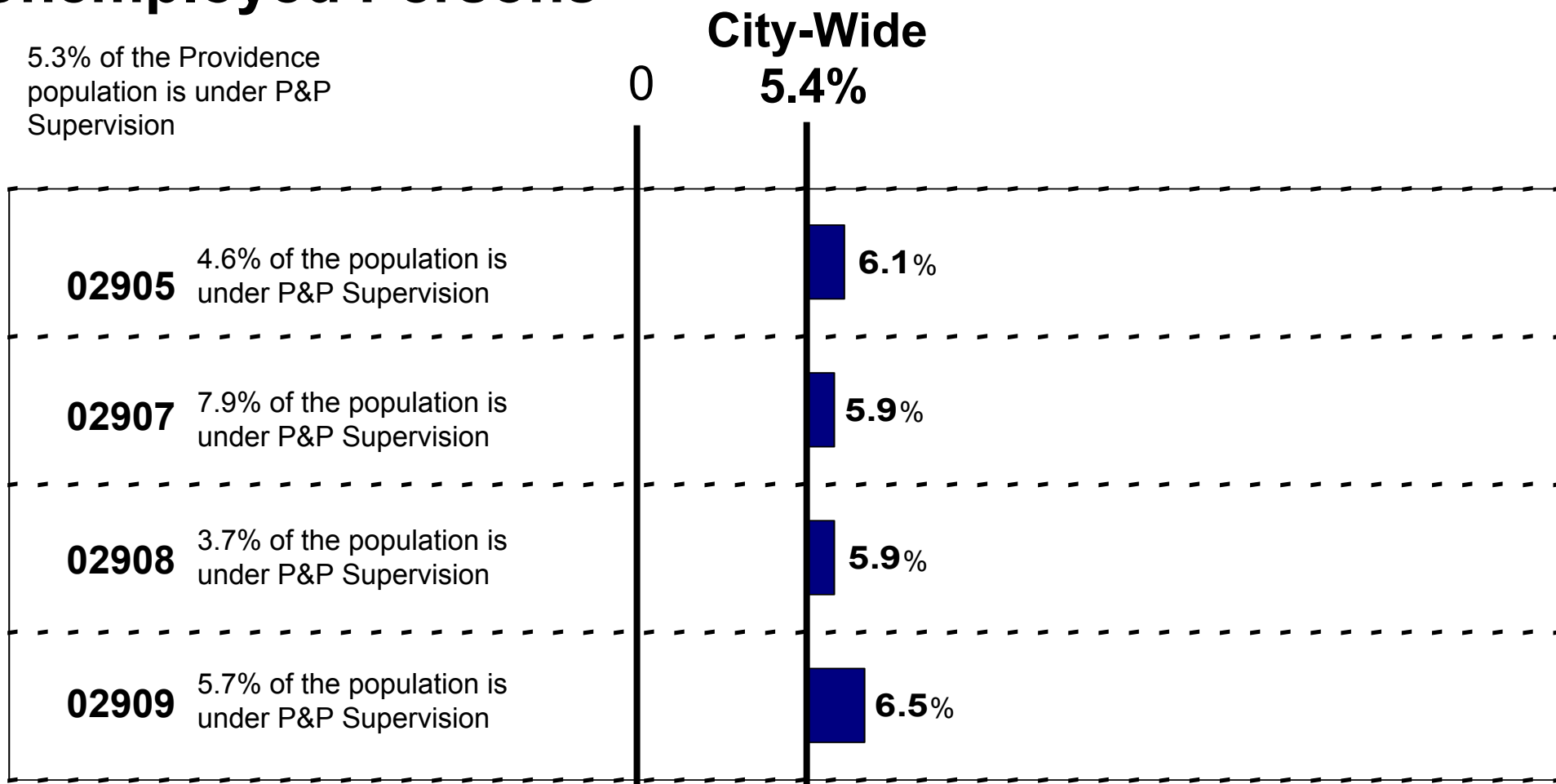


PRISONER REENTRY IN RHODE ISLAND

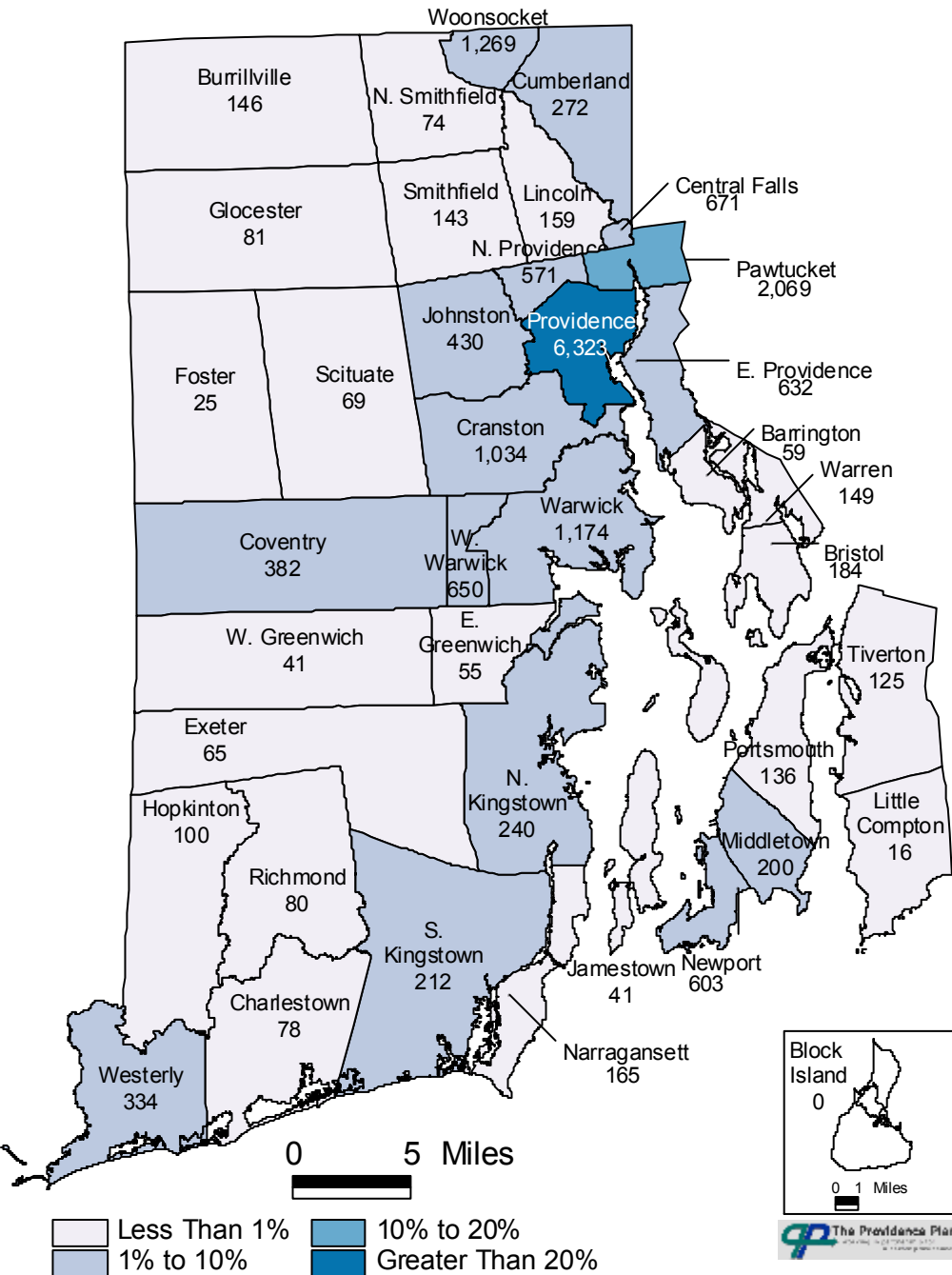
Prisoner Reentry in Providence Communities

Providence Communities Compared to City-Wide Mean: Unemployed Persons

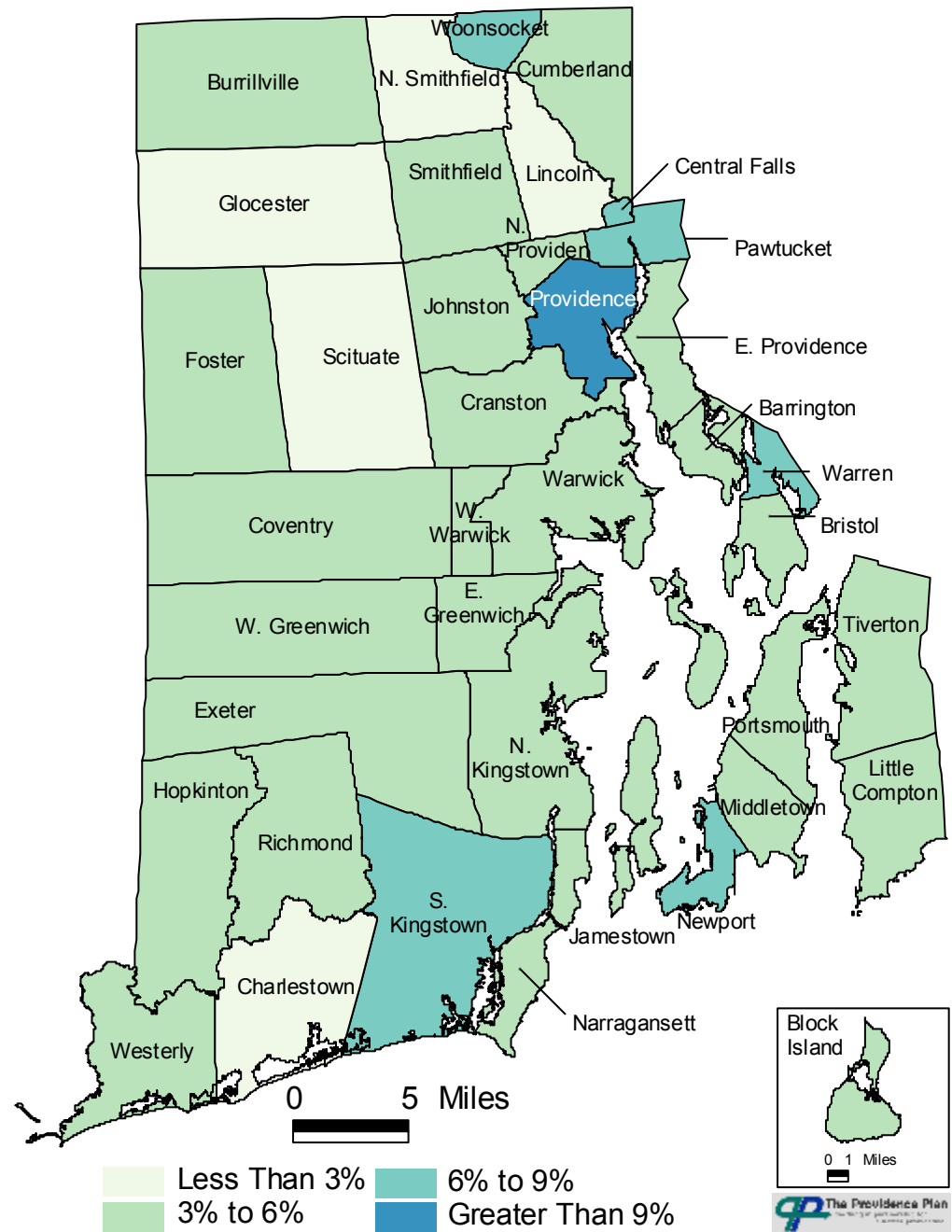
5.3% of the Providence
population is under P&P
Supervision



RI Probation & Parole Population (on 10-02-03)

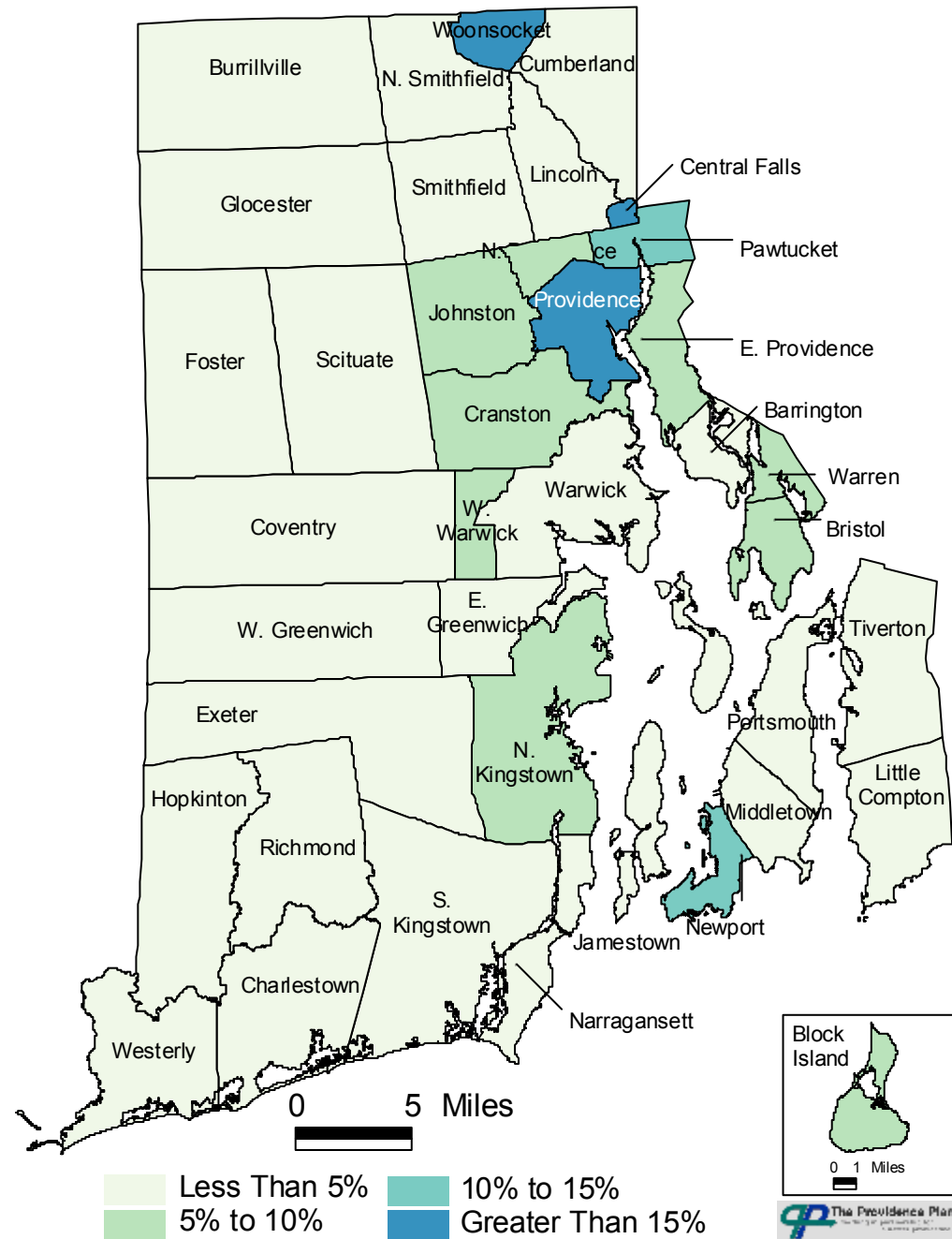
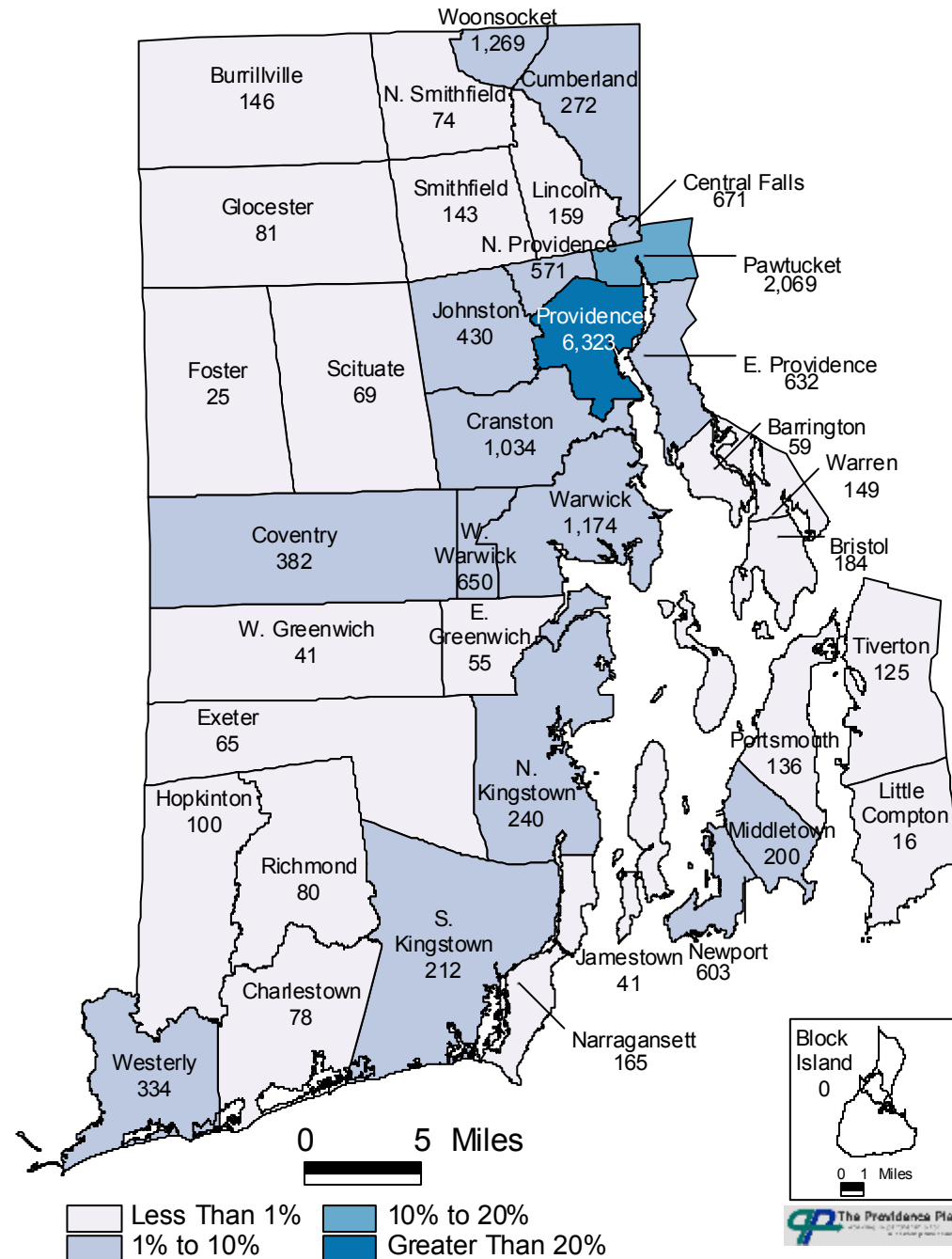


Unemployment Rate (2000 Census)

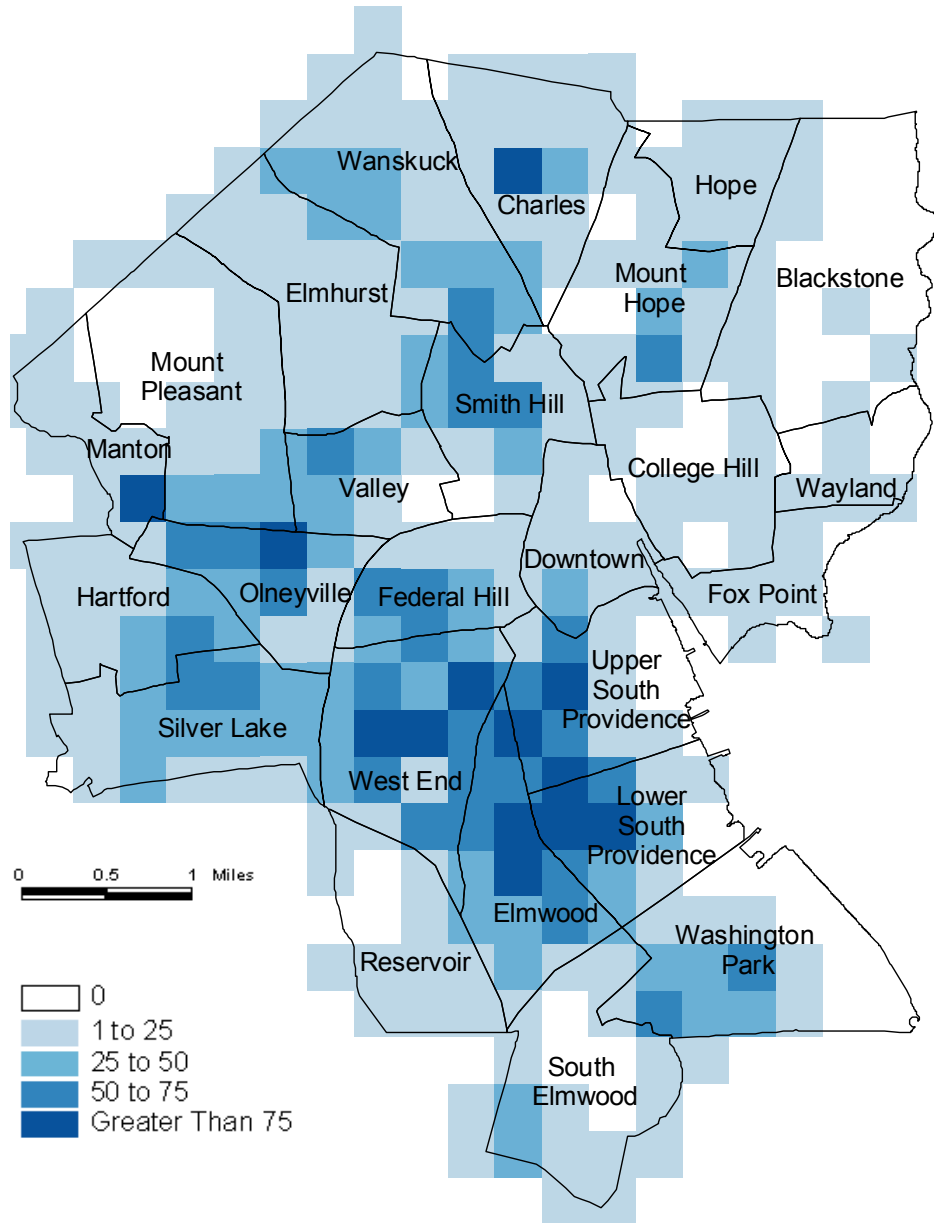


RI Probation & Parole Population (on 10-02-03)

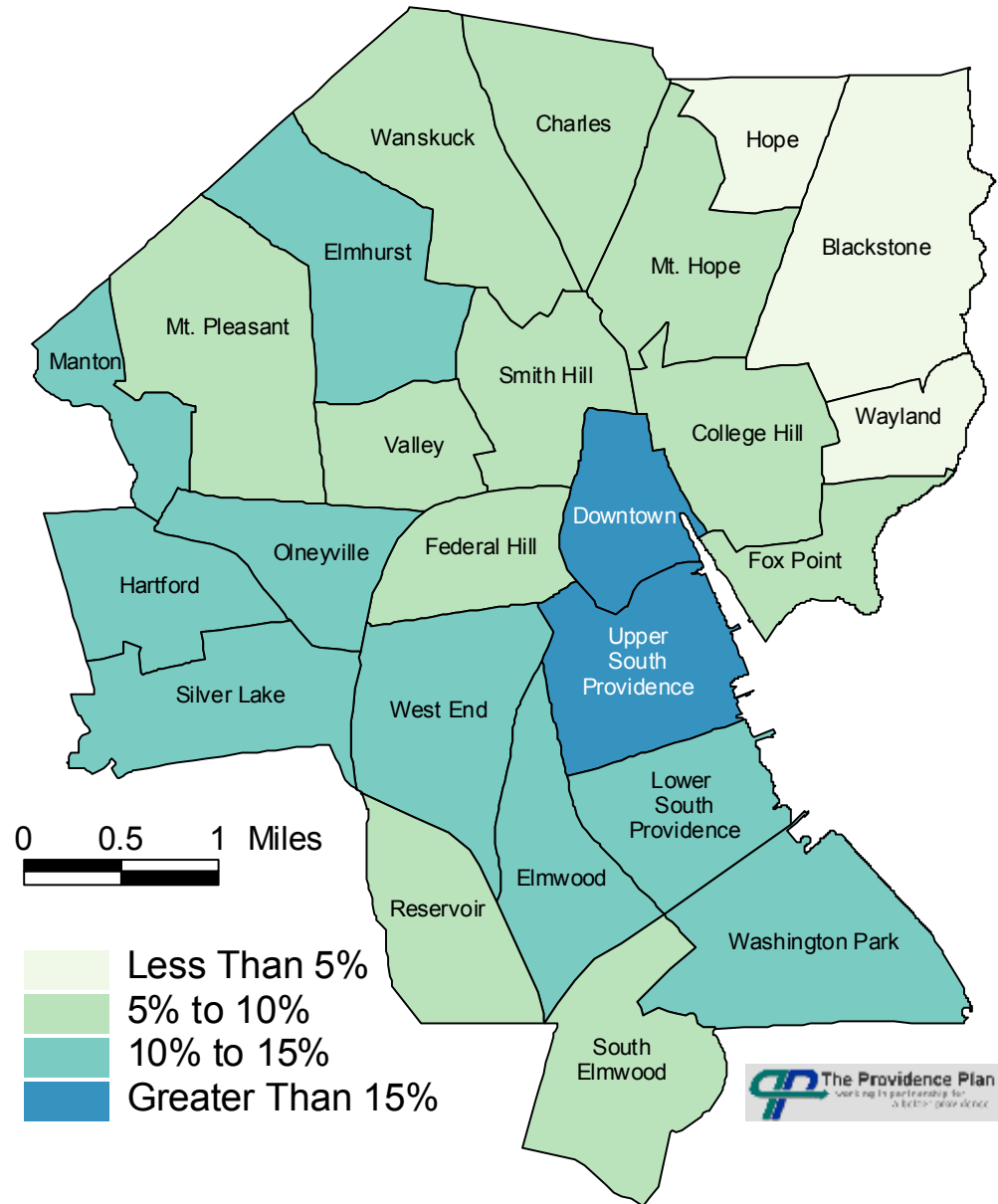
Families Living in Poverty (2000 Census)



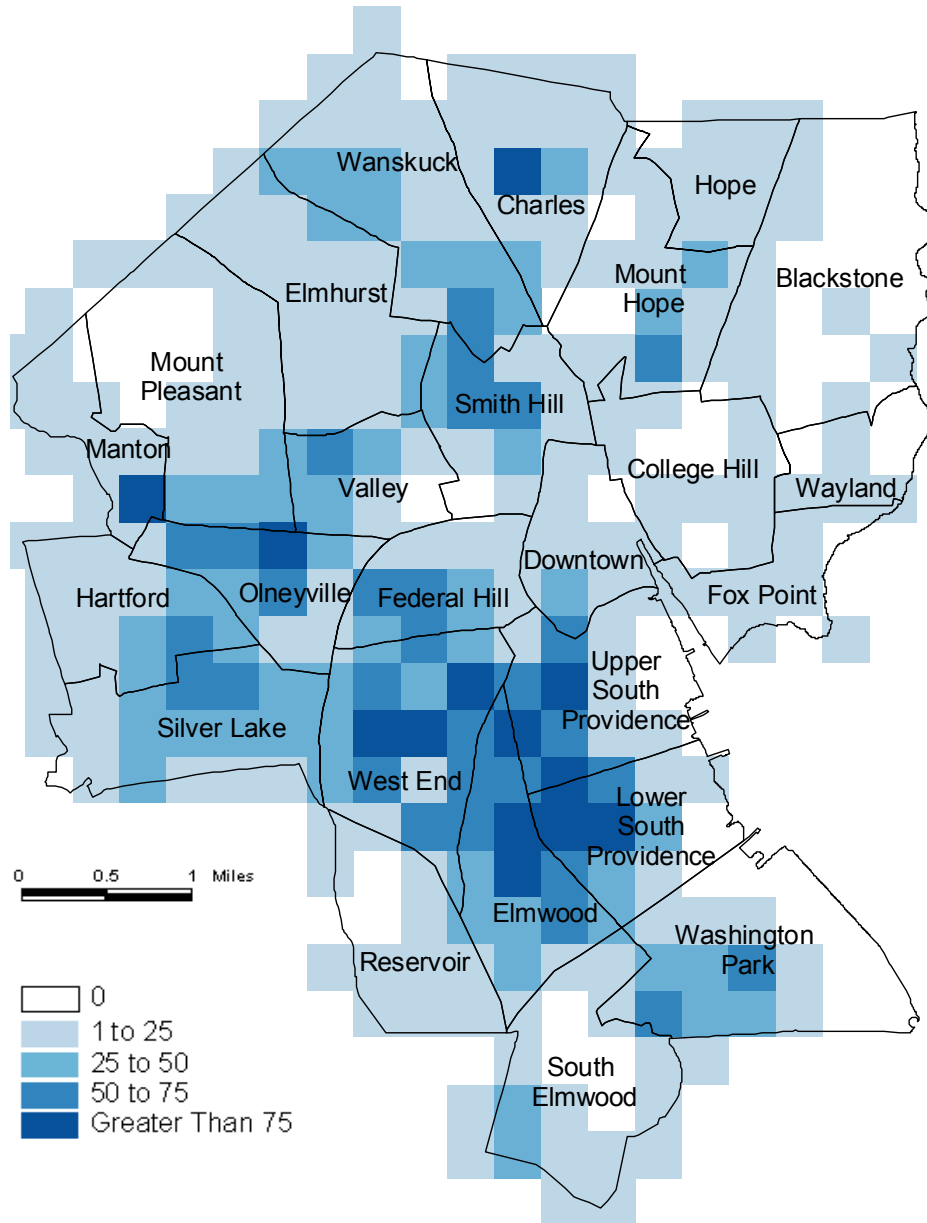
Providence P&P offenders located in ¼ square mile areas as of 10-02-03



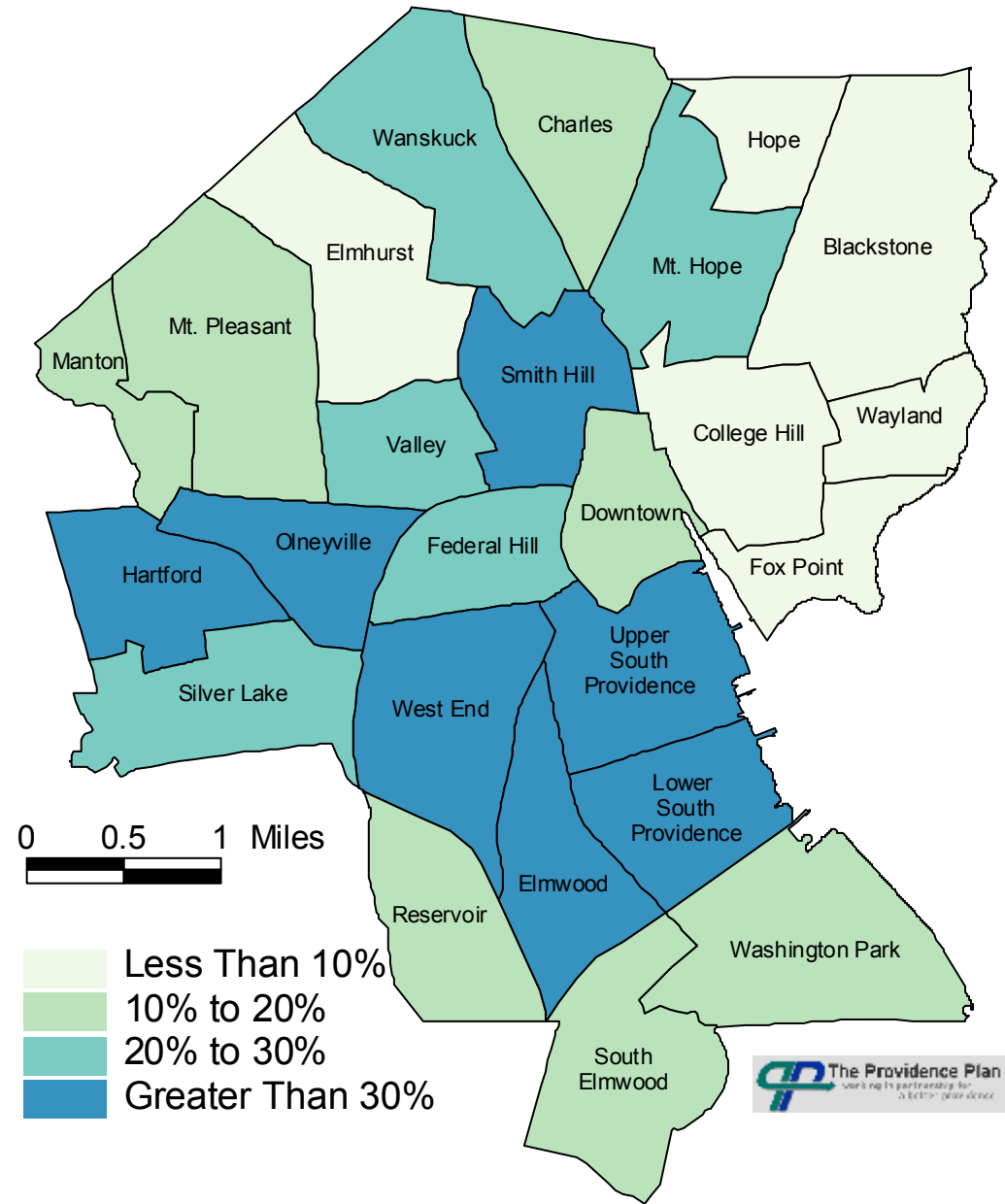
Providence: Civilian Unemployment Rate (2000 Census) for each Neighborhood



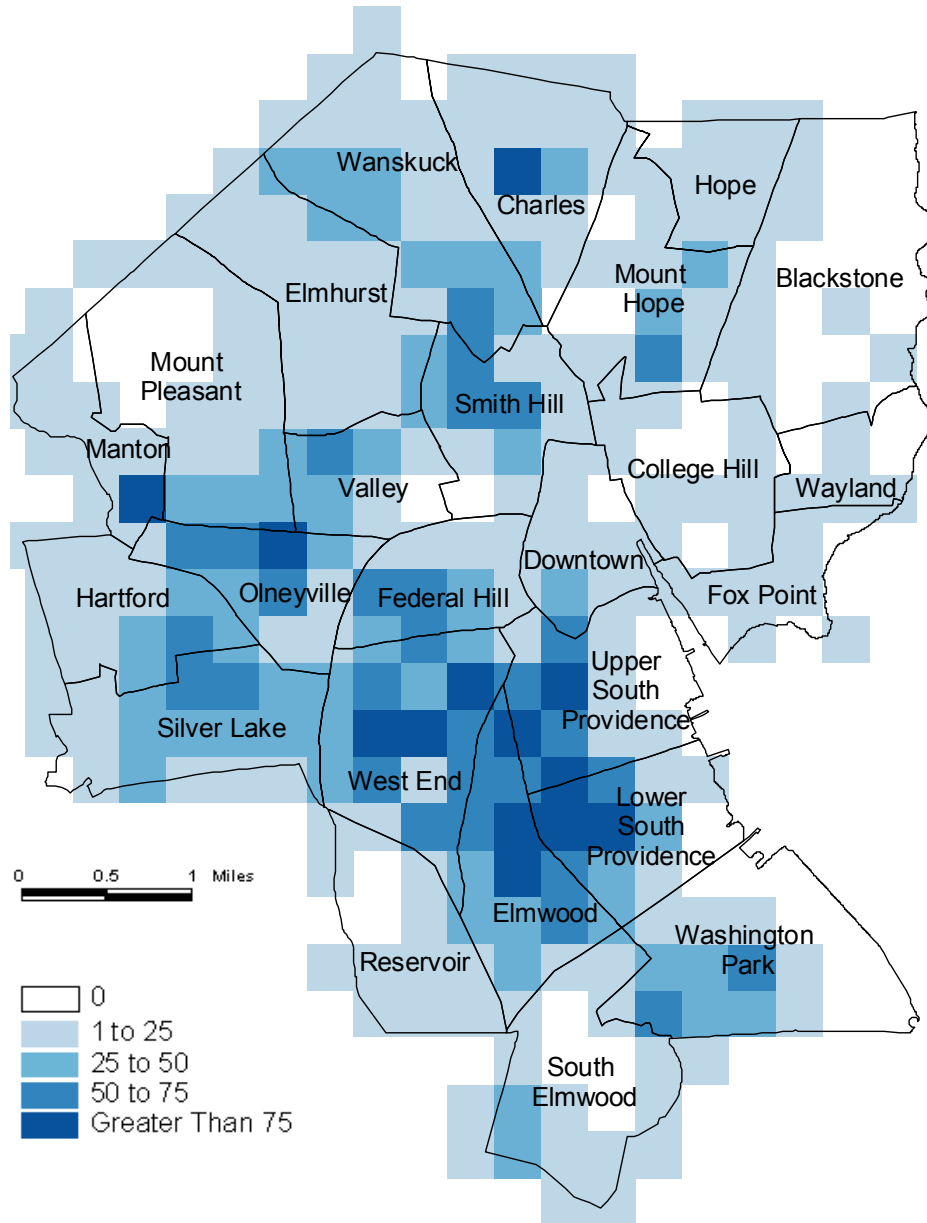
Providence P&P offenders located in ¼ square mile areas as of 10-02-03



Providence: % of each neighborhood's Families Living in Poverty (2000 Census)

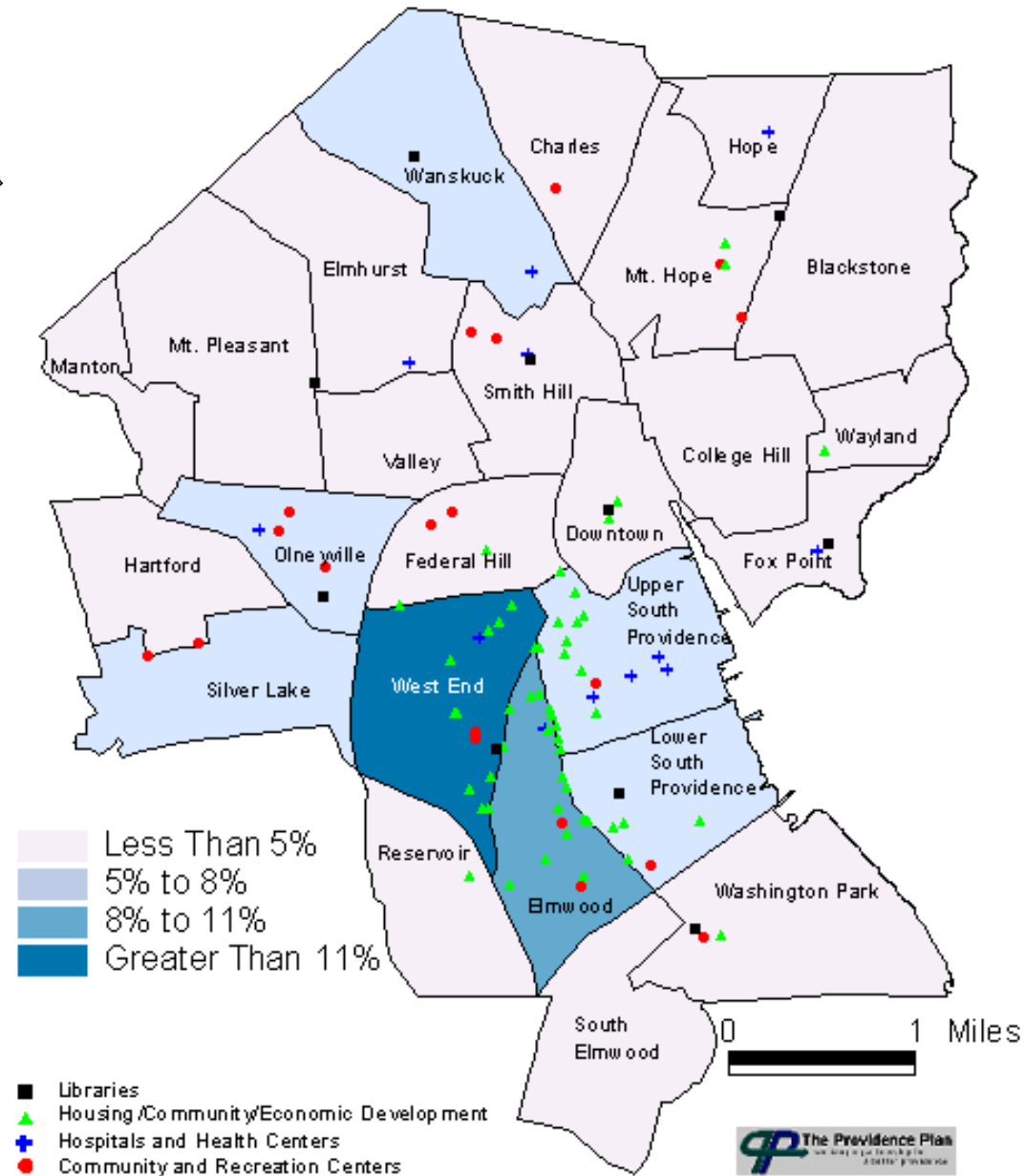


Providence P&P offenders located in ¼ square mile areas as of 10-02-03

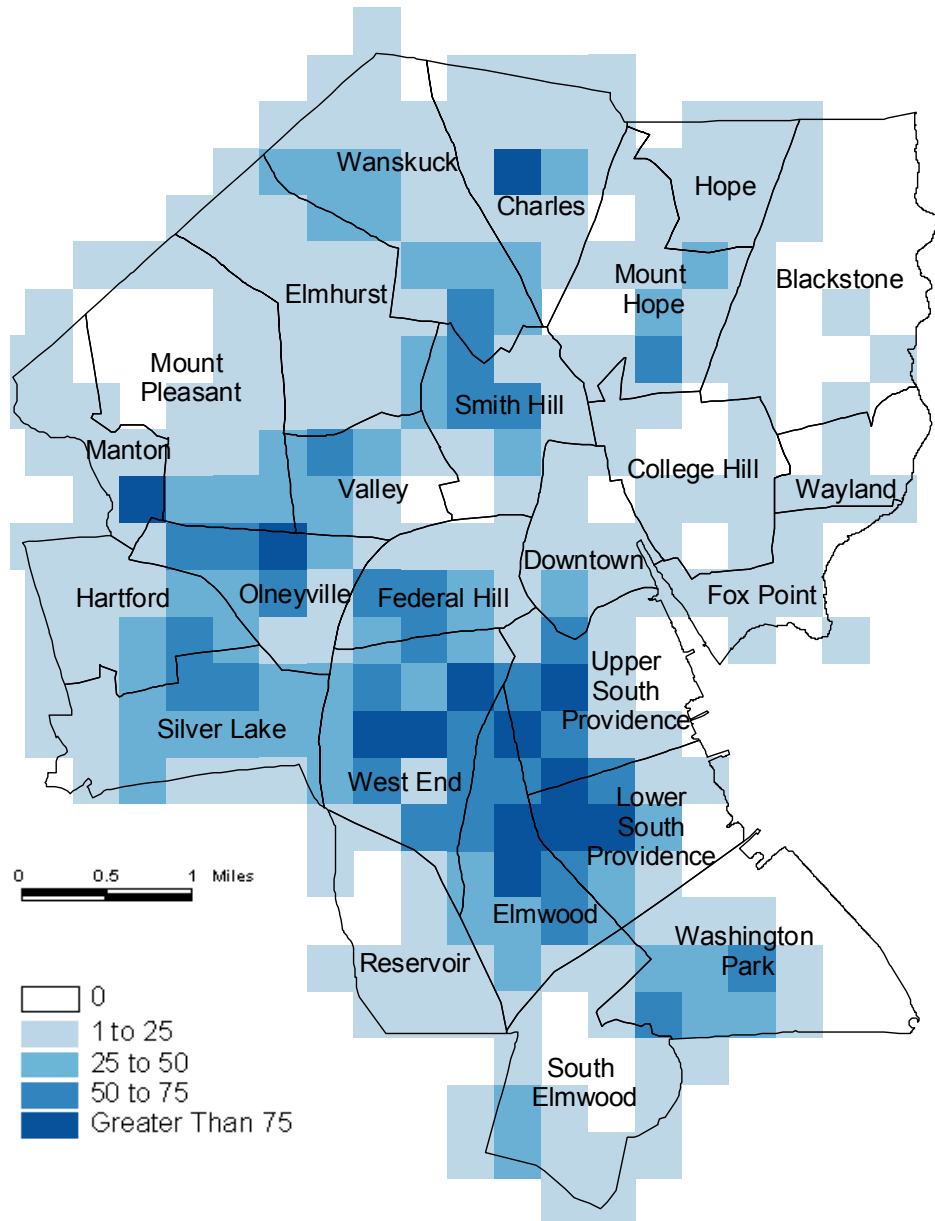


Location of Social-Service Agencies in Providence

Color code represents % of Providence's P&P population residing in each neighborhood

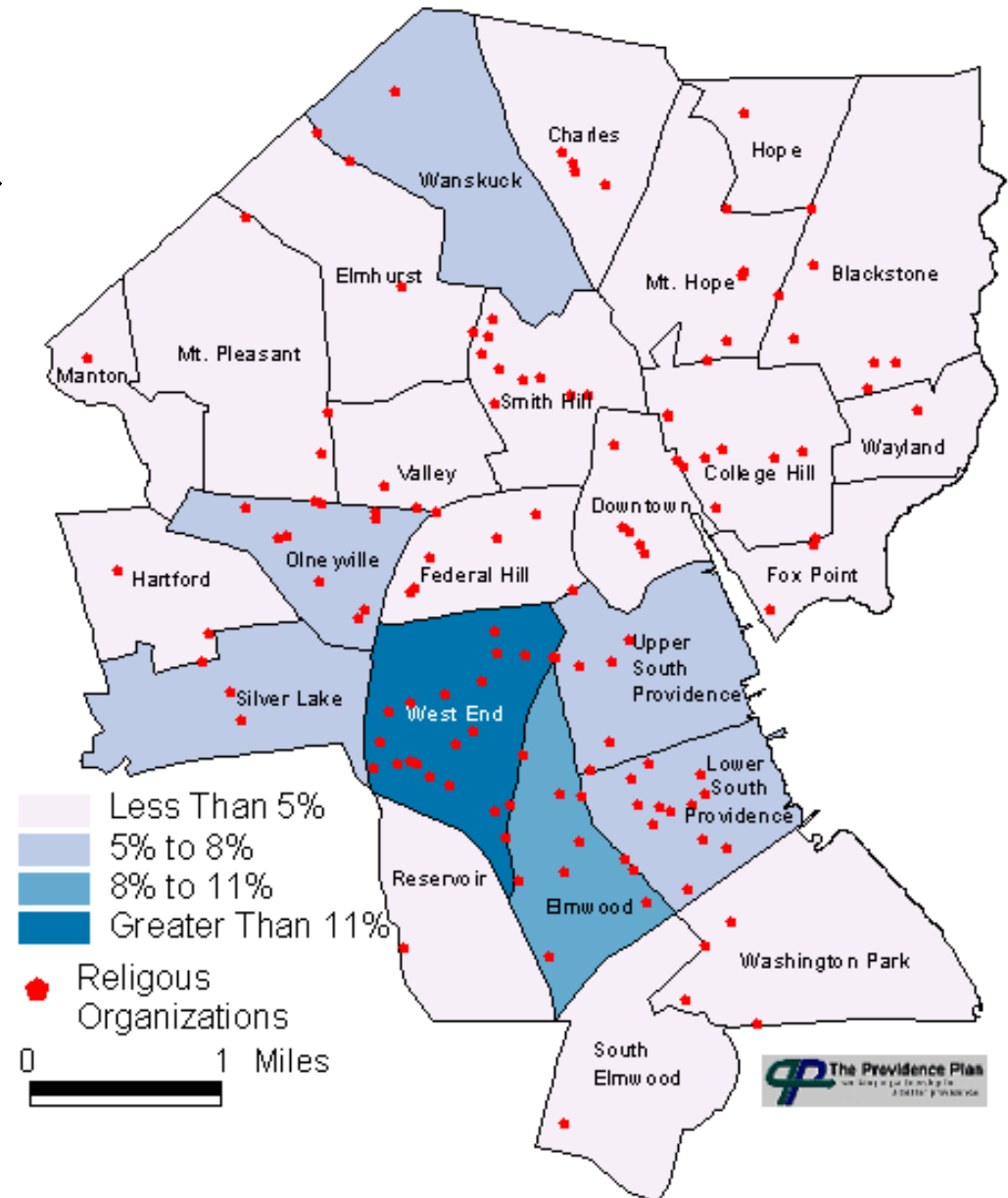


Providence P&P offenders located in ¼ square mile areas as of 10-02-03



Location of Religious Organizations in Providence

Color code represents % of Providence's P&P population residing in each neighborhood





PRISONER REENTRY IN RHODE ISLAND

Summary

- The number of admissions to prison has been consistently greater than that of releases
- Parole releases has decreased while offenders expiring a sentence has increased
- Providence is home to 36% of all releases
 - Concentrating in a few communities





PRISONER REENTRY IN RHODE ISLAND

Summary

- Over 90% of those expiring a sentence have probation to follow their release
 - 60% of all probation caseloads have a ratio of **1 to 275**
- On any given day, there are over 20,500 RI offenders living in the streets of RI (1 in 22 adult males)
 - In some sections of Providence, that ratio is 1 in 7 adult males
- Offender concentrated communities in Providence have a poverty level and an unemployment percentage that is greater than that of the city-wide average.

